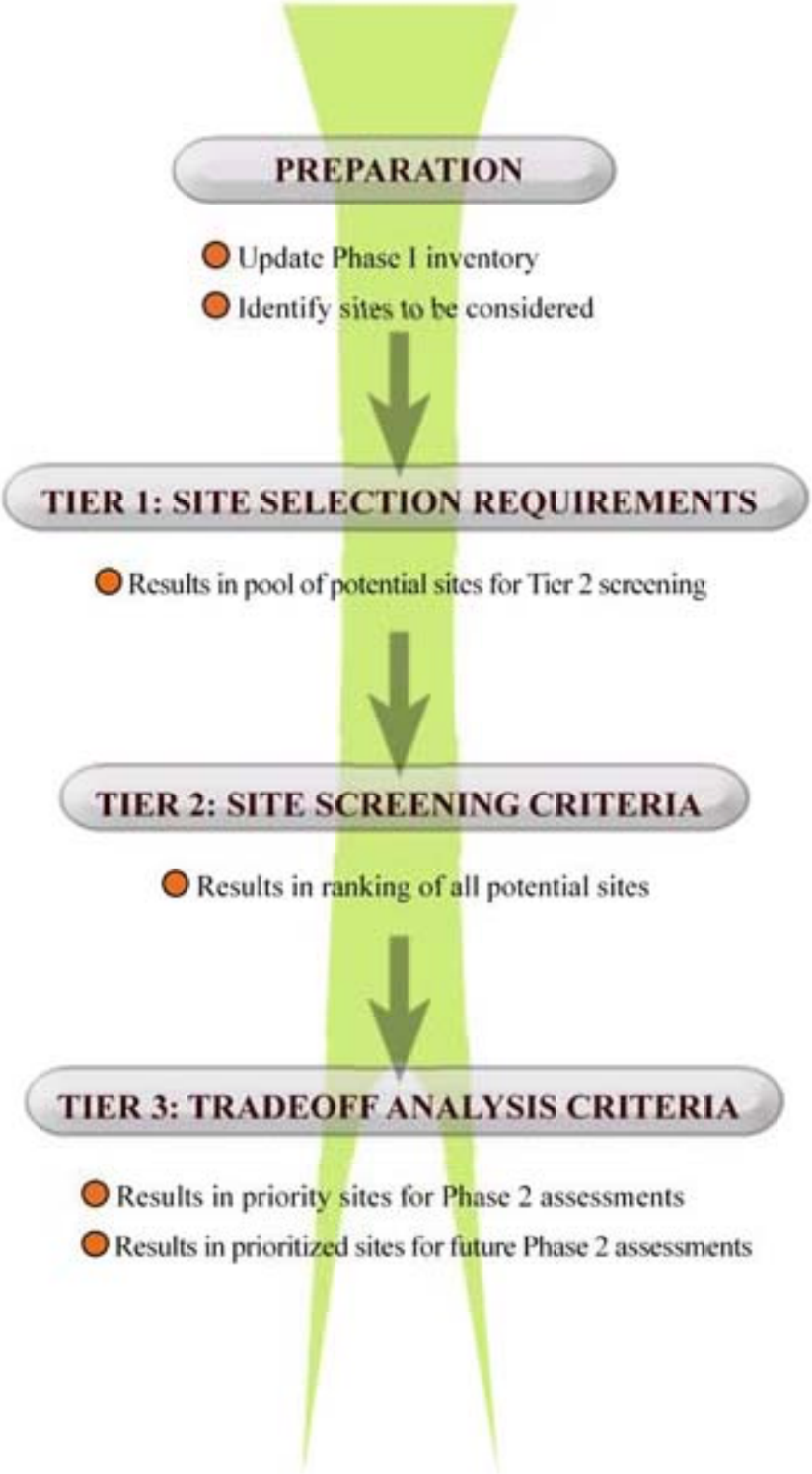PHASE 2 PRIORITY-SETTING PROCESS